FILED NOV 9 1998

By Greenberg

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₩B. No. <u>64</u>

A BILL TO BE ENTITLED

AN ACT

4	relating to a rexas community investment program to assist certain
3	businesses in distressed areas of the state.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Chapter 2306, Government Code, is amended by
6	adding Subchapter EE to read as follows: '
7	SUBCHAPTER EE. TEXAS COMMUNITY INVESTMENT PROGRAM
8	Sec. 2306.701. DEFINITIONS. In this subchapter:
9	(1) "Community development investor" means a federally
10	certified community development financial institution or multi-bank
11	community development corporation.
12	(2) "Multi-bank community development corporation"
13	means a corporation organized to provide community development
14	funds to businesses that employ low and moderate income persons by
15	investing in and making loans to disadvantaged businesses located
16	in distressed areas of the state.
17	(3) "Program" means the community investment program
18	established under this subchapter.
19	Sec. 2306.702. COMMUNITY INVESTMENT PROGRAM. (a)
20	Notwithstanding any other law, the department shall establish a
21	community investment program in which the department makes grants
22	or interest-free loans to or purchases stock of community
23	development investors that use the money to make loans to or invest
24	in businesses that are located in distressed areas of the state and

that cannot qualify for conventional bank loans.

- (b) The department shall determine the eligibility of a community development investor to participate in the program and may set a limit on the number of eligible community development investors that may participate in the program.
- (c) A community development investor is eligible to participate in the program if the community development investor has raised at least \$400,000 in private investments to make loans or investments described by Subsection (a).
- (d) To participate in the program, an eligible community development investor must enter into a participation agreement with the department that sets out the terms and conditions under which the department will make a grant or loan to or purchase stock of the community development investor.
- Sec. 2306.703. RULEMAKING AUTHORITY. The department shall adopt rules relating to the implementation of the program and any other rules necessary to accomplish the purposes of this subchapter.
- Sec. 2306.704. APPLICATION. (a) An eligible community development investor may file a grant or loan application with the department in a form approved by the department. The application must include a plan of investment that includes the type and number of businesses to which the community development investor plans to make a loan or in which the community development investor plans to invest using money from the program.
- (b) The director shall act on a completed application not later than the 30th day after the date on which the application is

filed	with	the	department.

Sec. 2306.705. USE OF MONEY. (a) Not later than the last day of the 18th month after the month in which a community development investor receives a grant or loan from the department, the community development investor shall use the money, or commit the money to be used, to make loans to or equity investments in businesses that are located in distressed areas of the state and that cannot qualify for conventional loans. Not later than the 10th day after the expiration of this 18-month period, the community development investor shall return to the department any amount of the grant or loan from the department not used as required by this subsection.

- (b) A community development investor that has losses of more than 25 percent on loans or investments made with money received under the program shall:
- (1) return all unencumbered money received under the program to the department; and
- (2) deliver to the director all of the documentation and related instruments concerning loans and investments made with money received under the program.
- Sec. 2306.706. ELIGIBLE INVESTMENTS. (a) Each community development investor participating in the program shall establish an investment committee to approve loan or investment requests made by businesses. Each investment committee must have at least five members, at least 30 percent of whom must be bankers and at least 30 percent of whom must be representatives of the community.
 - (b) A community development investor may use money received

3	(c) A loan made by a community development investor may be a
4	subordinated debt.
5	(d) A community development investor shall use at least 60
6	percent of the amounts received under the program for loans to or
7	investments in businesses that have existed for at least one year
8	before the date on which the loan or investment is made.
9	Sec. 2306.707. COLLABORATIVE EFFORT. A community
10	development investor may make a loan or investment under the
11	program with one or more financial institutions through
12	partnerships or joint investments.
13	Sec. 2306.708. LIMITATIONS RELATING TO LOANS. (a) The
14	maximum amount that a community development investor may loan to a
15	single business under the program is:
16	(1) \$200,000 if all of the loan to the business is
17	direct; or
18 .	(2) \$100,000 if any of the business's debt to the
19	community development investor is subordinated to a bank or other
20	entity.
21	(b) The maximum term of the loan is 15 years.
22	Sec. 2306.709. LIMITATIONS RELATING TO EQUITY INVESTMENTS.
23	(a) The maximum equity investment that a community development
24	investor may make in a single business under the program is
25	\$50,000 <u>.</u>
26	(b) The maximum term of the investment is seven years.
27	(c) The maximum amount of ownership that a community

under the program to make a loan or investment only if the loan or

investment is approved by the investment committee.

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development investor may acquire in a business is 50 percent of the business's equity.

Sec. 2306.710. OWNERSHIP OF INCOME. All income received on a loan or investment made with money received under the program is the property of the community development investor that makes the loan or investment.

Sec. 2306.711. SEMIANNUAL REPORT. (a) Not later than the 30th day after the expiration of each six-month period for which there is a participation agreement in effect between the department and a community development investor, the community development investor shall submit a report to the director that states in detail the status of each investment or loan made under the program.

(b) The report must be in a form prescribed by the department and must contain all information required by the department as part of the community development investor's participation agreement.

Sec. 2306.712. ANNUAL AUDIT. The participation agreement entered into between the community development investor and the department must provide for an annual audit of all money received by the community development investor under the program. The board shall adopt rules relating to the format of the audit, including rules allowing not more than \$5,000 of the amount received by the community development investor under the program to be used to finance the audit.

SECTION 2. This Act takes effect September 1, 1999.

SECTION 3. The importance of this legislation and the

crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

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HOUSE COMMITTEE REPORT

1st Printing

Solis of Cameron, et al.
Substitute the following for H.B. No. 64:
By Solis of Cameron C.S.H.B. No. 64
A BILL TO BE ENTITLED
AN ACT
relating to a Texas community investment program to assist certain
businesses in distressed areas of the state.
BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
SECTION 1. Chapter 481, Government Code, is amended by
adding Subchapter Q to read as follows:
SUBCHAPTER Q. TEXAS COMMUNITY INVESTMENT PROGRAM
Sec. 481.221. DEFINITIONS. In this subchapter:
(1) "Community development investor" means a federally
certified community development financial institution or multibank
community development corporation.
(2) "Multibank community development corporation"
means a corporation organized to provide community development
funds to businesses that employ low and moderate income persons by
investing in and making loans to disadvantaged businesses located
in distressed areas of the state.
(3) "Program" means the community investment program
established under this subchapter.
Sec. 481.222. COMMUNITY INVESTMENT PROGRAM. (a)
Notwithstanding any other law, the department shall establish a
community investment program in which the department makes grants
or interest-free loans to or purchases stock of community
development investors that use the money to make loans to or invest

in businesses that are located in distressed areas of the state and

that cannot qualify for conventional bank loans.

- (b) The department shall determine the eligibility of a community development investor to participate in the program and may set a limit on the number of eligible community development investors that may participate in the program.
- (c) A community development investor is eligible to participate in the program if the community development investor has raised at least \$400,000 in private investments to make loans or investments described by Subsection (a).
- (d) To participate in the program, an eligible community development investor must enter into a participation agreement with the department that sets out the terms and conditions under which the department will make a grant or loan to or purchase stock of the community development investor.
- Sec. 481.223. RULEMAKING AUTHORITY. The governing board shall adopt rules relating to the implementation of the program and any other rules necessary to accomplish the purposes of this subchapter.
- Sec. 481.224. APPLICATION. (a) An eligible community development investor may file a grant or loan application with the department in a form approved by the department. The application must include a plan of investment that includes the type and number of businesses to which the community development investor plans to make a loan or in which the community development investor plans to invest using money from the program.
- (b) The executive director shall act on a completed application not later than the 30th day after the date on which the

application is filed with the department.

Sec. 481.225. USE OF MONEY. (a) Not later than the last day of the 18th month after the month in which a community development investor receives a grant or loan from the department, the community development investor shall use the money, or commit the money to be used, to make loans to or equity investments in businesses that are located in distressed areas of the state and that cannot qualify for conventional loans. Not later than the 10th day after the expiration of this 18-month period, the community development investor shall return to the department any amount of the grant or loan from the department not used as required by this subsection.

- (b) A community development investor that has losses of more than 25 percent on loans or investments made with money received under the program shall:
- (1) return all unencumbered money received under the program to the department; and
- (2) deliver to the executive director all of the documentation and related instruments concerning loans and investments made with money received under the program.
- Sec. 481.226. ELIGIBLE INVESTMENTS. (a) Each community development investor participating in the program shall establish an investment committee to approve loan or investment requests made by businesses. Each investment committee must have at least five members, at least 30 percent of whom must be bankers and at least 30 percent of whom must be representatives of the community.
 - (b) A community development investor may use money received

1	under the program to make a loan or investment only if the loan or
2	investment is approved by the investment committee.
3	(c) A loan made by a community development investor may be a
4	subordinated debt.
5	(d) A community development investor shall use at least 60
6	percent of the amounts received under the program for loans to or
7	investments in businesses that have existed for at least one year
8	before the date on which the loan or investment is made.
9	Sec. 481.227. COLLABORATIVE EFFORT. A community development
10	investor may make a loan or investment under the program with one
11	or more financial institutions through partnerships or joint
12	investments.
13	Sec. 481.228. LIMITATIONS RELATING TO LOANS. (a) The
14	maximum amount that a community development investor may loan to a
15	single business under the program is:
16	(1) \$200,000 if all of the loan to the business is
17	direct; or
18	(2) \$100,000 if any of the business's debt to the
19	community development investor is subordinated to a bank or other
20	entity.
21	(b) The maximum term of the loan is 15 years.
22	Sec. 481.229. LIMITATIONS RELATING TO EQUITY INVESTMENTS.
23	(a) The maximum equity investment that a community development
24	investor may make in a single business under the program is
25	\$50,000.

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(b) The maximum term of the investment is seven years.

(c) The maximum amount of ownership that a community

development investor may acquire in a business is 50 percent of the business's equity.

Sec. 481.230. OWNERSHIP OF INCOME. All income received on a loan or investment made with money received under the program is the property of the community development investor that makes the loan or investment.

Sec. 481.231. SEMIANNUAL REPORT. (a) Not later than the 30th day after the expiration of each six-month period for which there is a participation agreement in effect between the department and a community development investor, the community development investor shall submit a report to the executive director that states in detail the status of each investment or loan made under the program.

(b) The report must be in a form prescribed by the department and must contain all information required by the department as part of the community development investor's participation agreement.

Sec. 481.232. ANNUAL AUDIT. The participation agreement entered into between the community development investor and the department must provide for an annual audit of all money received by the community development investor under the program. The governing board shall adopt rules relating to the format of the audit, including rules allowing not more than \$5,000 of the amount received by the community development investor under the program to be used to finance the audit.

SECTION 2. This Act does not make an appropriation. The Texas Department of Economic Development must establish the

C.S.H.B. No. 64

community investment program under Subchapter Q, Chapter 481,
Government Code, if money is specifically appropriated to fund that
program.

SECTION 3. This Act takes effect September 1, 1999.

SECTION 4. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

COMMITTEE REPORT

The Honorable James E. "Pete" Laney Speaker of the House of Representatives

March 15,1999 (date)

Sir:				
We, your COMMITTEE ON ECO		Т		
to whom was referred HB 64 have had the same under consideration and beg to rep back with the recommendation that it			eration and beg to report	
 () do pass, without amendment () do pass, with amendment(s) () do pass and be not printed; 	•	Substitute is recomme	nded in lieu of the o	original measure.
(yes () no A fiscal note	was requested.			
() yes () no A criminal jus	stice policy impact state	ment was requested.		
() yes () no An equalized	educational funding im	pact statement was re	quested.	
() yes (no An actuarial	analysis was requested.			
() yes (no A water deve	lopment policy impact s	tatement was request	ed.	
() yes (no A tax equity	note was requested.			
() The Committee recommends	that this measure be s	ent to the Committee	on Local and Conse	ent Calendars.
For Senate Measures: House S	oonsor			
Joint Sponsors:	,	,	,	
Co-Sponsors:				
The measure was reported from	Committee by the follow AYE	ring vote:	PNV	ABSENT
Solis, Chair		13/33		ADOLINI
Van de Putte, Vice-chair				
Deshotel Deshotel				
Homer				
Keffer				
Luna				
McClendon				/
Seaman				
Yarbrough				
<u>O</u>	aye nay present, not voting	CHAIR	Obs	
	absent			

BILL ANALYSIS

Office of House Bill Analysis

C.S.H.B. 64
By: Greenberg
Economic Development
3/17/1999
Committee Report (Substituted)

BACKGROUND AND PURPOSE

Multi-bank Community Development Corporations (CDCs) and Community Development Financial Institutions (CDFIs) make loans to small minority-owned businesses, generally in economically depressed areas, as an investment intended to spur economic growth in those communities. It can be difficult to obtain funds for such programs since there is a greater measure of risk involved in this type of investment. State funding will enable CDCs and CDFIs to leverage private and federal funding through matching grants.

C.S.H.B. 64 makes more funding available to CDCs and CDFIs by creating a revolving loan fund administered by the Texas Department of Economic Development. This bill provides that the Texas Department of Economic Development must establish the community investment program under Subchapter Q, Chapter 481, Government Code, if money is specifically appropriated to fund that program.

RULEMAKING AUTHORITY

It is the opinion of the Office of House Bill Analysis that this bill expressly delegates rulemaking authority to the Texas Department of Economic Development in SECTION 1 (Sections 481.223 and 481.232, Government Code) of this bill.

SECTION BY SECTION ANALYSIS

SECTION 1. Amends Chapter 481, Government Code, to add Subchapter Q, as follows:

SUBCHAPTER Q. TEXAS COMMUNITY INVESTMENT PROGRAM

Sec. 481.221 (1) Defines "community development investor" (investor) as a federally certified community development financial institution or multi-bank community development corporation.

- (2) Defines "multi-bank community development corporation" as a corporation organized to provide community development funds to businesses that employ low and moderate income persons by investing in and making loans to disadvantaged businesses located in distressed areas of the state.
- (3) Defines "program" as the community investment program established under this subchapter.

Sec. 481.222. COMMUNITY INVESTMENT PROGRAM. Requires the Texas Department of Economic Development (department) to establish a community investment program through grants or interest-free loans to or stock purchases of investors, who in turn make loans to or invest in businesses located in distressed areas of the state and are unable to qualify for conventional bank loans. Requires the department to determine the eligibility of an investor. Authorizes the department to set a limit on the number of investors that may participate in the program. Sets forth that an investor is eligible to participate in the program after the investor raises at least \$400,000 in private investments and enters into an agreement with the department setting out the terms and conditions of participation.

Sec. 481.223. RULEMAKING AUTHORITY. Requires the governing board of the department (board) to adopt rules relating to the implementation of the program and any other rules necessary to accomplish the purposes of this subchapter.

Sec. 481.224. APPLICATION. Authorizes eligible investors to apply for grants or loans using a form approved by the department. Specifies that the application must include a plan of investment which includes the type and number of businesses to which the investor plans to make a loan or in which the investor plans to invest. Requires the executive director of the department (director) to act upon a completed application within 30 days of its filing with the department.

Sec. 481.225. USE OF MONEY. Requires investors to use money received under the program within 18 months of receipt, commit the money to be used in conformance with the program, or return any amount not used, as required by this subsection, within 10 days following the 18-month deadline. Requires an investor who sustains losses greater than 25 percent under the program to return all money not already loaned or promised and deliver to the director all instruments related to the loans and investments made under the program.

Sec. 481.226. ELIGIBLE INVESTMENTS. Requires each investor to establish an investment committee to give approval of requests made by businesses for use of funds under the program. Requires an investment committee to have at least five members of which at least 30 percent must be bankers and 30 percent representatives of the community. Requires an investor to use at least 60 percent of the amounts received under the program for loans or investments in businesses that have existed for at least one year prior to the date of the loan or investment.

Sec. 481.227. COLLABORATIVE EFFORT. Authorizes an investor to participate in the program through partnerships or joint investments with one or more financial institutions.

Sec. 481.228. LIMITATIONS RELATING TO LOANS. Authorizes investors under the program to limit loans made to a single business to \$200,000 or less, if the entire loan is made directly to the business, and is \$100,000 or less, if any portion of the loan is subordinate to another entity. Authorizes investors to limit the term of the loan to 15 years or less.

Sec. 481.229. LIMITATIONS RELATING TO EQUITY INVESTMENTS. Authorizes an investor under the program to limit equity investments made to a single business to \$50,000 or less, a maximum term of no greater than seven years, and the investor's maximum ownership to 50 percent of the business's equity.

Sec. 481.230. OWNERSHIP OF INCOME. Provides that all income received on loans and investments under the program is the property of the investor that makes the loan or investment.

Sec. 481.231. SEMIANNUAL REPORT. Requires an investor to submit a report to the director not later than 30 days after the expiration of each six-month period for which there is a participation agreement, which states in detail the status of each investment or loan made under the program. Provides that the report must be in a form prescribed by the department and contain all required information.

Sec. 481.232. ANNUAL AUDIT. Specifies that the participation agreement must provide for an annual audit of all money received by the investor under the program. Requires the board to adopt rules relating to the format of the audit, including a limitation on investors from using more than \$5,000 of the money received under the program to finance the audit.

SECTION 2. Sets forth that this Act does not make an appropriation. Provides that the Texas Department of Economic Development must establish the community investment program under Subchapter Q, Chapter 481, Government Code, if money is specifically appropriated to fund that program.

SECTION 3. Effective date: September 1, 1999.

SECTION 4. Emergency clause.

COMPARISON OF ORIGINAL TO SUBSTITUTE

C.S.H.B. 64 places the community investment program created by the original bill in Subchapter Q, Chapter 481, Government Code, rather than Subchapter EE, Chapter 2306, Government Code. The substitute redesignates, in SECTION 1, Sections 2306.701 through 2306.712, of the original, to Sections 481.221 through 481.232. Makes a nonsubstantive change in new Section 481.224(b) (Section 2306.704(b) of the original bill).

The substitute, in SECTION 2, provides that the Texas Department of Economic Development must establish the community investment program under Subchapter Q, Chapter 481, Government Code, if money is specifically appropriated to fund that program. The substitute also redesignates SECTIONS 2 and 3 of the original to SECTIONS 3 and 4.

SUMMARY OF COMMITTEE ACTION

HB 64

March 1, 1999 10:30AM or upon adjournment Considered in public hearing Committee substitute considered in committee Testimony taken in committee Left pending in committee

March 15, 1999 1:30PM
Considered in public hearing
Committee substitute considered in committee
Reported favorably as substituted

WITNESS LIST

HB 64 HOUSE COMMITTEE REPORT Economic Development Committee

March 1, 1999 - 10:30AM or upon adjournment

For:

Coulter, Susan (Self) Gonzalez, Gilbert (Self) Hunter, Dolores (Self)

Israel, Celia (Self and TAMACC - TX Association of

Mexican American Chambers of Commerce)

Kuenstler, Douglas (Self)
McManigle, Rick (Greater Austin Chamber of Commerce)
Ogbodiegwu, Ben (Push-Up Foundations, Inc.)

Pinkus, David (Small Business United of Texas & Texas

Capital Access Forum)

Stokes, Steve (Self and Central Texas Credit Coalition) Villegas, Dan (Self)

Weisz, Margo (Self and Austin Community Development

Corp.)

On:

Peinado, Elena (Texas Department of Housing & Community

Affairs)

Pinkley, Craig (Texas Department of Economic

Development)

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 76th Regular Session

March 23, 1999

TO: Honorable Jim Solis, Chair, House Committee on Economic Development

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB64 by Greenberg (relating to a Texas community investment program to assist certain businesses in distressed areas of the state), Committee Report 1st House,

Substituted

Estimated Two-year Net Impact to General Revenue Related Funds for HB64, Committee Report 1st House, Substituted: negative impact of \$(5,000,000) through the biennium ending August 31, 2001.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from
	General Revenue Fund
	0001
2000	\$ (2,500,000)
2001	(2,500,000)
2002	(2,500,000)
2003	(2,500,000)
2004	(2,500,000)

Fiscal Analysis

The bill amends Chapter 481 of the Government Code by adding Subchapter Q which would require the Department of Economic Development to establish a community investment program in which the department makes grants or interest-free loans to or purchases stock of community development investors. These community development investors would make loans to or invest in businesses located in distressed areas of the state that could not otherwise qualify for conventional bank loans. The bill establishes guidelines for the program and rule-making authority for the department. The bill also requires community development investors to submit a report to the director which details the status of each investment or loan made under the program. In addition, the bill provides for an annual audit of all amounts awarded to the community development investors.

The bill would take effect September 1, 1999.

Methodology

This analysis assumes that administrative costs relating to the development, implementation, and monitoring of this program would be absorbed by the department. In order to implement the program on a statewide basis, the department estimates that \$2.5 million per year in general revenue would be required to make loans to and investments in community development investors in distressed areas of the state.

Local Government Impact

No significant fiscal implication to units of local government is anticipated. As businesses in distressed areas become established and multiply, local governments may experience increased property and sales tax revenue related to the corresponding growth.

Source Agencies: 480 Department of Economic Development

LBB Staff: JK, TH, RT, MW

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 76th Regular Session

March 1, 1999

TO: Honorable Jim Solis, Chair, House Committee on Economic Development

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB64 by Greenberg (Relating to a Texas community investment program to assist

certain businesses in distressed areas of the state), As Introduced

Estimated Two-year Net Impact to General Revenue Related Funds for HB64, As Introduced: negative impact of \$(5,000,000) through the biennium ending August 31, 2001.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year		Probable Net Positive/(Negative)
		Impact to General Revenue Related
		Funds
	2000	\$(2,500,000)
	2001	(2,500,000)
	2002	(2,500,000)
	2003	(2,500,000)
	2004	(2,500,000)

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from
	General Revenue Fund
	0001
2000	\$ (2,500,000)
2001	(2,500,000)
2002	(2,500,000)
2003	(2,500,000)
2004	(2,500,000)

Fiscal Analysis

The bill amends Chapter 2306 of the Government Code by adding Subchapter EE which would require the Department of Housing and Community Affairs to establish a community investment program in which the department makes grants or interest-free loans to or purchases stock of community development investors. These community development investors would make loans to or invest in businesses located in distressed areas of the state that could not otherwise qualify for conventional bank loans. The bill establishes guidelines for the program and rule-making authority for the department. The bill also requires community development investors to submit a report to the director which details the status of each investment or loan made under the program. In addition, the bill provides for an annual audit of all amounts awarded to the community development investors.

The bill would take effect September 1, 1999.

Methodology

This analysis assumes that administrative costs relating to the development, implementation, and monitoring of this program would be absorbed by the department. In order to implement the program on a statewide basis, the department estimates that \$2.5 million per year in general revenue would be required to make loans to and investments in community development investors in distressed areas of the state.

Local Government Impact

No significant fiscal implication to units of local government is anticipated. As businesses in distressed areas become established and multiply, local governments may experience increased property and sales tax revenue related to the corresponding growth.

Source Agencies: 480 Department of Economic Development, 332 Department of Housing

and Community Affairs

LBB Staff: JK, TH, RT, MW

ADOPTED

APR 2 1 1893

Contract Contract

House of Procurent Market

By Mendery
Substitute the following for HB. No. 164:

HB. No. 64

C.S. HB. NO. 64

A BILL TO BE ENTITLED

AN ACT

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relating to a Texas community investment program to assist certain businesses in distressed areas of the state.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Chapter 481, Government Code, is amended by adding Subchapter Q to read as follows:

SUBCHAPTER Q. TEXAS COMMUNITY INVESTMENT PROGRAM

Sec. 481.221. DEFINITIONS. In this subchapter:

- (1) "Community development investor" means a federally certified community development financial institution or multibank community development corporation.
- (2) "Multibank community development corporation" means a corporation organized to provide community development funds to businesses that employ low and moderate income persons by investing in and making loans to disadvantaged businesses located in distressed areas of the state.
- (3) "Program" means the community investment program established under this subchapter.
- Sec. 481.222. COMMUNITY INVESTMENT PROGRAM. (a)

 Notwithstanding any other law, the department shall establish a

 community investment program in which the department makes grants

 or interest-free loans to or purchases stock of community

 development investors that use the money to make loans to or invest

 in businesses that are located in distressed areas of the state and

- that cannot qualify for conventional bank loans.
- (b) The department shall determine the eligibility of a community development investor to participate in the program and may set a limit on the number of eligible community development investors that may participate in the program.
 - (c) A community development investor is eligible to participate in the program if the community development investor has raised at least \$400,000 in private investments to make loans or investments described by Subsection (a).
 - (d) To participate in the program, an eligible community development investor must enter into a participation agreement with the department that sets out the terms and conditions under which the department will make a grant or loan to or purchase stock of the community development investor.
 - Sec. 481.223. RULEMAKING AUTHORITY. The governing board shall adopt rules relating to the implementation of the program and any other rules necessary to accomplish the purposes of this subchapter.
 - Sec. 481.224. APPLICATION. (a) An eligible community development investor may file a grant or loan application with the department in a form approved by the department. The application must include a plan of investment that includes the type and number of businesses to which the community development investor plans to make a loan or in which the community development investor plans to invest using money from the program.
- (b) The executive director shall act on a completed application not later than the 30th day after the date on which the

application is filed with the department.

Sec. 481.225. USE OF MONEY. (a) Not later than the last day of the 18th month after the month in which a community development investor receives a grant or loan from the department, the community development investor shall use the money, or commit the money to be used, to make loans to or equity investments in businesses that are located in distressed areas of the state and that cannot qualify for conventional loans. Not later than the 10th day after the expiration of this 18-month period, the community development investor shall return to the department any amount of the grant or loan from the department not used as required by this subsection.

- (b) A community development investor that has losses of more than 25 percent on loans or investments made with money received under the program shall:
- (1) return all unencumbered money received under the program to the department; and
- (2) deliver to the executive director all of the documentation and related instruments concerning loans and investments made with money received under the program.
- Sec. 481.226. ELIGIBLE INVESTMENTS. (a) Each community development investor participating in the program shall establish an investment committee to approve loan or investment requests made by businesses. Each investment committee must have at least five members, at least 30 percent of whom must be bankers and at least 30 percent of whom must be representatives of the community.
 - (b) A community development investor may use money received

3	(c) A loan made by a community development investor may be a
4	subordinated debt.
5	(d) A community development investor shall use at least 60
6	percent of the amounts received under the program for loans to or
7	investments in businesses that have existed for at least one year
8	before the date on which the loan or investment is made.
9	Sec. 481.227. COLLABORATIVE EFFORT. A community development
10	investor may make a loan or investment under the program with one
11	or more financial institutions through partnerships or joint
12	investments.
13	Sec. 481.228. LIMITATIONS RELATING TO LOANS. (a) The
14	maximum amount that a community development investor may loan to a
15	single business under the program is:
16	(1) \$200,000 if all of the loan to the business is
17	direct; or
18	(2) \$100,000 if any of the business's debt to the
19	community development investor is subordinated to a bank or other
20	entity.
21	(b) The maximum term of the loan is 15 years.
22	Sec. 481.229. LIMITATIONS RELATING TO EQUITY INVESTMENTS.
23	(a) The maximum equity investment that a community development
24	investor may make in a single business under the program is
25	\$50,000.
26	(b) The maximum term of the investment is seven years.
27	(c) The maximum amount of ownership that a community

under the program to make a loan or investment only if the loan or

investment is approved by the investment committee.

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development investor may acquire in a business is 50 percent of the business's equity.

Sec. 481.230. OWNERSHIP OF INCOME. All income received on a loan or investment made with money received under the program is the property of the community development investor that makes the loan or investment.

Sec. 481.231. SEMIANNUAL REPORT. (a) Not later than the 30th day after the expiration of each six-month period for which there is a participation agreement in effect between the department and a community development investor, the community development investor shall submit a report to the executive director that states in detail the status of each investment or loan made under the program.

(b) The report must be in a form prescribed by the department and must contain all information required by the department as part of the community development investor's participation agreement.

Sec. 481.232. ANNUAL AUDIT. The participation agreement entered into between the community development investor and the department must provide for an annual audit of all money received by the community development investor under the program. The governing board shall adopt rules relating to the format of the audit, including rules allowing not more than \$5,000 of the amount received by the community development investor under the program to be used to finance the audit.

SECTION 2. This Act does not make an appropriation. The Texas Department of Economic Development must establish the

community investment program under Subchapter Q, Chapter 481, Government Code, if money is specifically appropriated to fund that program.

SECTION 3. This Act takes effect September 1, 1999.

SECTION 4. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

ENGROSSED SECOND READING

By Greenberg

H.B. No. 64

A BILL TO BE ENTITLED

1	AN ACT
2	relating to a Texas community investment program to assist certain
3	businesses in distressed areas of the state.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Chapter 481, Government Code, is amended by
6	adding Subchapter Q to read as follows:
7	SUBCHAPTER Q. TEXAS COMMUNITY INVESTMENT PROGRAM
8	Sec. 481.221. DEFINITIONS. In this subchapter:
9	(1) "Community development investor" means a federally
10	certified community development financial institution or multibank
l 1	community development corporation.
12	(2) "Multibank community development corporation"
13	means a corporation organized to provide community development
14	funds to businesses that employ low and moderate income persons by
15	investing in and making loans to disadvantaged businesses located
16	in distressed areas of the state.
17	(3) "Program" means the community investment program
8	established under this subchapter.
.9	Sec. 481.222. COMMUNITY INVESTMENT PROGRAM. (a)
20	Notwithstanding any other law, the department shall establish a
21	community investment program in which the department makes grants
22	or interest-free loans to or purchases stock of community
23	development investors that use the money to make loans to or invest

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in businesses that are located in distressed areas of the state and

that cannot qualify for conventional bank loans.

- (b) The department shall determine the eligibility of a community development investor to participate in the program and may set a limit on the number of eligible community development investors that may participate in the program.
- (c) A community development investor is eligible to participate in the program if the community development investor has raised at least \$400,000 in private investments to make loans or investments described by Subsection (a).
- (d) To participate in the program, an eligible community development investor must enter into a participation agreement with the department that sets out the terms and conditions under which the department will make a grant or loan to or purchase stock of the community development investor.
- Sec. 481.223. RULEMAKING AUTHORITY. The governing board shall adopt rules relating to the implementation of the program and any other rules necessary to accomplish the purposes of this subchapter.
- Sec. 481.224. APPLICATION. (a) An eligible community development investor may file a grant or loan application with the department in a form approved by the department. The application must include a plan of investment that includes the type and number of businesses to which the community development investor plans to make a loan or in which the community development investor plans to invest using money from the program.
- (b) The executive director shall act on a completed application not later than the 30th day after the date on which the

application is filed with the department.

Sec. 481.225. USE OF MONEY. (a) Not later than the last day of the 18th month after the month in which a community development investor receives a grant or loan from the department, the community development investor shall use the money, or commit the money to be used, to make loans to or equity investments in businesses that are located in distressed areas of the state and that cannot qualify for conventional loans. Not later than the 10th day after the expiration of this 18-month period, the community development investor shall return to the department any amount of the grant or loan from the department not used as required by this subsection.

- (b) A community development investor that has losses of more than 25 percent on loans or investments made with money received under the program shall:
- (1) return all unencumbered money received under the program to the department; and
- (2) deliver to the executive director all of the documentation and related instruments concerning loans and investments made with money received under the program.
- Sec. 481.226. ELIGIBLE INVESTMENTS. (a) Each community development investor participating in the program shall establish an investment committee to approve loan or investment requests made by businesses. Each investment committee must have at least five members, at least 30 percent of whom must be bankers and at least 30 percent of whom must be representatives of the community.
 - (b) A community development investor may use money received

1	under the program to make a loan or investment only if the loan or
2	investment is approved by the investment committee.
3	(c) A loan made by a community development investor may be a
4	subordinated debt.
5	(d) A community development investor shall use at least 60
6	percent of the amounts received under the program for loans to or
7	investments in businesses that have existed for at least one year
8	before the date on which the loan or investment is made.
9	Sec. 481.227. COLLABORATIVE EFFORT. A community development
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11	or more financial institutions through partnerships or joint
12	investments.
13	Sec. 481.228. LIMITATIONS RELATING TO LOANS. (a) The
14	maximum amount that a community development investor may loan to a
15	single business under the program is:
16	(1) \$200,000 if all of the loan to the business is
17	direct; or
18	(2) \$100,000 if any of the business's debt to the
19	community development investor is subordinated to a bank or other
20	entity.
21	(b) The maximum term of the loan is 15 years.
22	Sec. 481.229. LIMITATIONS RELATING TO EQUITY INVESTMENTS.
23	(a) The maximum equity investment that a community development
24	investor may make in a single business under the program is
25	\$50,000.
26	(b) The maximum term of the investment is seven years.

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(c) The maximum amount of ownership that a community

development investor may acquire in a business is 50 percent of the business's equity.

Sec. 481.230. OWNERSHIP OF INCOME. All income received on a loan or investment made with money received under the program is the property of the community development investor that makes the loan or investment.

Sec. 481.231. SEMIANNUAL REPORT. (a) Not later than the 30th day after the expiration of each six-month period for which there is a participation agreement in effect between the department and a community development investor, the community development investor shall submit a report to the executive director that states in detail the status of each investment or loan made under the program.

(b) The report must be in a form prescribed by the department and must contain all information required by the department as part of the community development investor's participation agreement.

Sec. 481.232. ANNUAL AUDIT. The participation agreement entered into between the community development investor and the department must provide for an annual audit of all money received by the community development investor under the program. The governing board shall adopt rules relating to the format of the audit, including rules allowing not more than \$5,000 of the amount received by the community development investor under the program to be used to finance the audit.

SECTION 2. This Act does not make an appropriation. The Texas Department of Economic Development must establish the

H.B. No. 64

community investment program under Subchapter Q, Chapter 481, Government Code, if money is specifically appropriated to fund that program.

SECTION 3. This Act takes effect September 1, 1999.

SECTION 4. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

HOUSE ENGROSSMENT

By Greenberg

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H.B. No. 64

A BILL TO BE ENTITLED

AN ACT

2	relating to a Texas community investment program to assist certain
3	businesses in distressed areas of the state.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Chapter 481, Government Code, is amended by
6	adding Subchapter Q to read as follows:
7	SUBCHAPTER Q. TEXAS COMMUNITY INVESTMENT PROGRAM
8	Sec. 481.221. DEFINITIONS. In this subchapter:
9	(1) "Community development investor" means a federally
10	certified community development financial institution or multibank
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13	means a corporation organized to provide community development
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15	investing in and making loans to disadvantaged businesses located
16	in distressed areas of the state.
17	(3) "Program" means the community investment program
18	established under this subchapter.
19	Sec. 481.222. COMMUNITY INVESTMENT PROGRAM. (a)
20	Notwithstanding any other law, the department shall establish a
21	community investment program in which the department makes grants
22	or interest-free loans to or purchases stock of community
23	development investors that use the money to make loans to or invest
24	in businesses that are located in distressed areas of the state and

that can	not qu	ualify	for	conventional	bank	loans.
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- (b) The department shall determine the eligibility of a community development investor to participate in the program and may set a limit on the number of eligible community development investors that may participate in the program.
- (c) A community development investor is eligible to participate in the program if the community development investor has raised at least \$400,000 in private investments to make loans or investments described by Subsection (a).
- (d) To participate in the program, an eligible community development investor must enter into a participation agreement with the department that sets out the terms and conditions under which the department will make a grant or loan to or purchase stock of the community development investor.
- Sec. 481.223. RULEMAKING AUTHORITY. The governing board shall adopt rules relating to the implementation of the program and any other rules necessary to accomplish the purposes of this subchapter.
- Sec. 481.224. APPLICATION. (a) An eligible community development investor may file a grant or loan application with the department in a form approved by the department. The application must include a plan of investment that includes the type and number of businesses to which the community development investor plans to make a loan or in which the community development investor plans to invest using money from the program.
- (b) The executive director shall act on a completed application not later than the 30th day after the date on which the

application is filed with the department.

- Sec. 481.225. USE OF MONEY. (a) Not later than the last day of the 18th month after the month in which a community development investor receives a grant or loan from the department, the community development investor shall use the money, or commit the money to be used, to make loans to or equity investments in businesses that are located in distressed areas of the state and that cannot qualify for conventional loans. Not later than the 10th day after the expiration of this 18-month period, the community development investor shall return to the department any amount of the grant or loan from the department not used as required by this subsection.
- (b) A community development investor that has losses of more than 25 percent on loans or investments made with money received under the program shall:
- (1) return all unencumbered money received under the program to the department; and
- (2) deliver to the executive director all of the documentation and related instruments concerning loans and investments made with money received under the program.
- Sec. 481.226. ELIGIBLE INVESTMENTS. (a) Each community development investor participating in the program shall establish an investment committee to approve loan or investment requests made by businesses. Each investment committee must have at least five members, at least 30 percent of whom must be bankers and at least 30 percent of whom must be representatives of the community.
 - (b) A community development investor may use money received

1	under the program to make a loan or investment only if the loan or
2	investment is approved by the investment committee.
3	(c) A loan made by a community development investor may be a
4	subordinated debt.
5	(d) A community development investor shall use at least 60
6	percent of the amounts received under the program for loans to or
7	investments in businesses that have existed for at least one year
8	before the date on which the loan or investment is made.
9	Sec. 481.227. COLLABORATIVE EFFORT. A community development
10	investor may make a loan or investment under the program with one
11	or more financial institutions through partnerships or joint
12	investments.
13	Sec. 481.228. LIMITATIONS RELATING TO LOANS. (a) The
14	maximum amount that a community development investor may loan to a
15	single business under the program is:
16	(1) \$200,000 if all of the loan to the business is
17	direct; or
18	(2) \$100,000 if any of the business's debt to the
19	community development investor is subordinated to a bank or other
20	<pre>entity.</pre>
21	(b) The maximum term of the loan is 15 years.
22	Sec. 481.229. LIMITATIONS RELATING TO EQUITY INVESTMENTS.
23	(a) The maximum equity investment that a community development
24	investor may make in a single business under the program is
25	<u>\$50,000.</u>
26	(b) The maximum term of the investment is seven years.

(c) The maximum amount of ownership that a community

development investor may acquire in a business is 50 percent of the
business's equity.

- Sec. 481.230. OWNERSHIP OF INCOME. All income received on a loan or investment made with money received under the program is the property of the community development investor that makes the loan or investment.
 - Sec. 481.231. SEMIANNUAL REPORT. (a) Not later than the 30th day after the expiration of each six-month period for which there is a participation agreement in effect between the department and a community development investor, the community development investor shall submit a report to the executive director that states in detail the status of each investment or loan made under the program.
 - (b) The report must be in a form prescribed by the department and must contain all information required by the department as part of the community development investor's participation agreement.
 - Sec. 481.232. ANNUAL AUDIT. The participation agreement entered into between the community development investor and the department must provide for an annual audit of all money received by the community development investor under the program. The governing board shall adopt rules relating to the format of the audit, including rules allowing not more than \$5,000 of the amount received by the community development investor under the program to be used to finance the audit.
- 26 SECTION 2. This Act does not make an appropriation. The 27 Texas Department of Economic Development must establish the

H.B. No. 64

community investment program under Subchapter Q, Chapter 481, Government Code, if money is specifically appropriated to fund that program.

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SECTION 3. This Act takes effect September 1, 1999.

importance of this legislation and the SECTION 4. The the calendars in both houses create an crowded condition of necessity that the imperative public emergency and an constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

FISCAL NOTE, 76th Regular Session

March 23, 1999

TO: Honorable Jim Solis, Chair, House Committee on Economic Development

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB64 by Greenberg (relating to a Texas community investment program to assist certain businesses in distressed areas of the state), Committee Report 1st House, Substituted

Estimated Two-year Net Impact to General Revenue Related Funds for HB64, Committee Report 1st House, Substituted: negative impact of \$(5,000,000) through the biennium ending August 31, 2001.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from
	General Revenue Fund
	0001
2000	\$ (2,500,000)
2001	(2,500,000)
2002	(2,500,000)
2003	(2,500,000)
2004	(2.500.000)

Fiscal Analysis

The bill amends Chapter 481 of the Government Code by adding Subchapter Q which would require the Department of Economic Development to establish a community investment program in which the department makes grants or interest-free loans to or purchases stock of community development investors. These community development investors would make loans to or invest in businesses located in distressed areas of the state that could not otherwise qualify for conventional bank loans. The bill establishes guidelines for the program and rule-making authority for the department. The bill also requires community development investors to submit a report to the director which details the status of each investment or loan made under the program. In addition, the bill provides for an annual audit of all amounts awarded to the community development investors.

The bill would take effect September 1, 1999.

Methodology

This analysis assumes that administrative costs relating to the development, implementation, and monitoring of this program would be absorbed by the department. In order to implement the program on a statewide basis, the department estimates that \$2.5 million per year in general revenue would be required to make loans to and investments in community development investors in distressed areas of the state.

Local Government Impact

No significant fiscal implication to units of local government is anticipated. As businesses in distressed areas become established and multiply, local governments may experience increased property and sales tax revenue related to the corresponding growth.

Source Agencies: 480 Department of Economic Development

LBB Staff: JK, TH, RT, MW

FISCAL NOTE, 76th Regular Session

March 1, 1999

TO: Honorable Jim Solis, Chair, House Committee on Economic Development

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB64 by Greenberg (Relating to a Texas community investment program to assist

certain businesses in distressed areas of the state), As Introduced

Estimated Two-year Net Impact to General Revenue Related Funds for HB64, As Introduced: negative impact of \$(5,000,000) through the biennium ending August 31, 2001.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

F	iscal Year	Probable Net Positive/(Negative)
		Impact to General Revenue Related
		Funds
	2000	\$(2,500,000)
	2001	(2,500,000)
	2002	(2,500,000)
	2003	(2,500,000)
	2004	(2,500,000)

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from
	General Revenue Fund
	0001
2000	\$ (2,500,000)
2001	(2,500,000)
2002	(2,500,000)
2003	(2,500,000)
2004	(2,500,000)

Fiscal Analysis

The bill amends Chapter 2306 of the Government Code by adding Subchapter EE which would require the Department of Housing and Community Affairs to establish a community investment program in which the department makes grants or interest-free loans to or purchases stock of community development investors. These community development investors would make loans to or invest in businesses located in distressed areas of the state that could not otherwise qualify for conventional bank loans. The bill establishes guidelines for the program and rule-making authority for the department. The bill also requires community development investors to submit a report to the director which details the status of each investment or loan made under the program. In addition, the bill provides for an annual audit of all amounts awarded to the community development investors.

The bill would take effect September 1, 1999.

Methodology

This analysis assumes that administrative costs relating to the development, implementation, and monitoring of this program would be absorbed by the department. In order to implement the program on a statewide basis, the department estimates that \$2.5 million per year in general revenue would be required to make loans to and investments in community development investors in distressed areas of the state.

Local Government Impact

No significant fiscal implication to units of local government is anticipated. As businesses in distressed areas become established and multiply, local governments may experience increased property and sales tax revenue related to the corresponding growth.

Source Agencies: 480 Department of Economic Development, 332 Department of Housing

and Community Affairs

LBB Staff: JK, TH, RT, MW

By: Greenberg (Senate Sponsor - Lucio)

(In the Senate - Received from the House April 23, 1999;
April 26, 1999, read first time and referred to Special Committee on Border Affairs; May 7, 1999, reported favorably, as amended, by the following vote: Yeas 7, Nays 0; May 7, 1999, sent to printer.) 1-1 1-2 1-3 1-4 1-5 COMMITTEE AMENDMENT NO. 1 1 - 61-7 Amend S.B. No. 64, adding an appropriately numbered SECTION 1-8 to read as follows: "SECTION $_$. This Act takes effect only if a specific appropriation $\overline{\text{for}}$ the implementation of this Act is provided in 1-9 1 - 10H.B. No. 1 (General Appropriations Act), Acts of the 76th Legislature, Regular Session, 1999. If no specific appropriation 1-11 1-12 is provided in H.B. No. 1, the General Appropriations Act, this Act 1 - 13has no effect." 1 - 14A BILL TO BE ENTITLED 1-15 1-16 AN ACT relating to a Texas community investment program to assist certain 1-17 businesses in distressed areas of the state. 1-18 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 1-19 1-20 SECTION 1. Chapter 481, Government Code, is amended by adding Subchapter Q to read as follows:

SUBCHAPTER Q. TEXAS COMMUNITY INVESTMENT PROGRAM

Sec. 481.221. DEFINITIONS. In this subchapter:

(1) "Community development investor" means a federally 1-21 1-22 1-23 1-24 certified community development financial institution or multibank 1 - 25community development corporation.
(2) "Multibank community 1-26 (2) "Multibank community development corporation" means a corporation organized to provide community development funds to businesses that employ low and moderate income persons by 1-27 1-28 1-29 investing in and making loans to disadvantaged businesses located 1 - 30in distressed areas of the state.
(3) "Program" means 1 - 311-32

the community investment program

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By:

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established under this subchapter.

Sec. 481.222. COMMUNITY INVESTMENT PROGRAM. (
Notwithstanding any other law, the department shall establish community investment program in which the department makes grants or interest-free loans to or purchases stock of community development investors that use the money to make loans to or invest in businesses that are located in distressed areas of the state and that cannot qualify for conventional bank loans.

(b) The department shall determine the eligibility of a community development investor to participate in the program and may set a limit on the number of eligible community development

investors that may participate in the program.
(c) A community development investor

eligible is participate in the program if the community development investor has raised at least \$400,000 in private investments to make loans investments described by Subsection (a).

(d) To participate in the program, an eligible community development investor must enter into a participation agreement with the department that sets out the terms and conditions under which the department will make a grant or loan to or purchase stock of the community development investor.

Sec. 481.223. RULEMAKING AUTHORITY. The governing board shall adopt rules relating to the implementation of the program and rules necessary to accomplish the purposes of this any other subchapter.

Sec. 481.224. APPLICATION. An eligible community (a) development investor may file a grant or loan application with the department in a form approved by the department. The application must include a plan of investment that includes the type and number of businesses to which the community development investor plans to make a loan or in which the community development investor plans to

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invest using money from the program.

(b) The executive director shall act on completed а application not later than the 30th day after the date on which the

application is filed with the department.
Sec. 481.225. USE OF MONEY. (a) Sec. 481.225. USE OF MONEY. (a) Not later than the last day of the 18th month after the month in which a community development investor receives a grant or loan from the department, the community development investor shall use the money, or commit the money to be used, to make loans to or equity investments in businesses that are located in distressed areas of the state and that cannot qualify for conventional loans. Not later than the 10th day after the expiration of this 18-month period, the community development investor shall return to the department any amount of the grant or loan from the department not used as required by this subsection.

(b) A community development investor that has losses of more than 25 percent on loans or investments made with money received under the program shall:

unencumbered money received under the (1) return all

program to the department; and

all (2) deliver to the executive director al documentation and related instruments concerning of loans and investments made with money received under the program.

Sec. 481.226. ELIGIBLE INVESTMENTS. (a) Each sec. 481.226. ELIGIBLE INVESTMENTS. (a) Each community development investor participating in the program shall establish an investment committee to approve loan or investment requests made by businesses. Each investment committee must have at least five members, at least 30 percent of whom must be bankers and at least 30 percent of whom must be bankers and at least community 30 percent of whom must be representatives of the community.

(b) A community development investor may use money received under the program to make a loan or investment only if the loan or investment is approved by the investment committee.

(c) A loan made by a community development investor may be a

subordinated debt.

(d) A community development investor shall use at least percent of the amounts received under the program for loans to or investments in businesses that have existed for at least one year before the date on which the loan or investment is made.

Sec. 481.227. COLLABORATIVE EFFORT. A community development investor may make a loan or investment under the program with one financial institutions through partnerships or or more investments.

Sec. 481.228. LIMITATIONS RELATING TO LOANS. (a) maximum amount that a community development investor may loan to a single business under the program is:

(1) \$200,000 the loan to the business is if all of direct; or

\$100,000 if any of the business's (2) debt development investor is subordinated to a bank or other community entity.

The maximum term of the loan is 15 years. (b)

Sec. 481.229. LIMITATIONS RELATING TO EQUITY INVESTMENTS. The maximum equity investment that a community development investor may make in a single business under the program is \$50,000.

(b) The maximum term of the investment is seven years.
(c) The maximum amount of ownership that a community development investor may acquire in a business is 50 percent of the business's equity.

OWNERSHIP OF INCOME. All income received on a Sec. 481.230. loan or investment made with money received under the program is the property of the community development investor that makes the loan or investment.

Sec. 481.231. SEMIANNUAL REPORT. (a) Not later than 30th day after the expiration of each six-month period for which there is a participation agreement in effect between the department and a community development investor, the community development investor shall submit a report to the executive director that states in detail the status of each investment or loan made under 3-1 the program.
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3-23 3-24 (b) The report must be in a form prescribed by the department and must contain all information required by the department as part of the community development investor's participation agreement.

Sec. 481.232. ANNUAL AUDIT. The participation agreement entered into between the community development investor and the department must provide for an annual audit of all money received by the community development investor under the program. The governing board shall adopt rules relating to the format of the audit, including rules allowing not more than \$5,000 of the amount received by the community development investor under the program to be used to finance the audit.

SECTION 2. This Act does not make an appropriation. The Texas Department of Economic Development must establish the community investment program under Subchapter Q, Chapter 481, Government Code, if money is specifically appropriated to fund that program.

SECTION 3. This Act takes effect September 1, 1999.

SECTION 4. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

3-25 * * * *

FAVORABLY AS AMENDED SENATE COMMITTEE REPORT ON

By Lucic (Author/S	(CR HJR) enate Sponsor 7/99 ate)	04		
back with the recommendation (s) that it:				ached measure, cted to report it
do pass with amendments, and be printed				
() do pass with amendments, and be ordered n	ot printed			
() and is recommended for placement on the Local and U		Bills Calendar.		
A fiscal note was requested. () no				
A revised fiscal note was requested. (V yes () no				
An actuarial analysis was requested. () yes () no	_			
Considered by subcommittee. () yes (1) no	•			
The measure was reported from Committee by the following				
Senator Lucio, Chair	YEA	NAY	ABSENT	PNV
Senator Sibley, Vice-Chair				
Senator Bivins				
Senator Duncan				
Senator Shapleigh				
Senator Truan				
Senator Zaffirini				·
TOTAL VOTES	7	0	0	$\overline{\mathcal{O}}$

COMMITTEE ACTION

Sonsidered in public hearing S270 Testimony taken	Jadre Jucio J
COMMITTEE CLERK	CHAIRMAN

Paper clip the original and one copy of this signed form to the original bill along with THREE signed copies of each committee amendment adopted Retain one copy of this form for Committee files

WITNESS LIST

HB 64 SENATE COMMITTEE REPORT Border Affairs - Special Committee

May 6, 1999 - 8:30A

Ocanas, Reymundo (Texas Association of CDCs), Austin For:

Villegas, Dan (William Memorial Jr. Community Development Corporation), Fort Worth

Weisz, Margo (Austin CDC), Austin

Registering, but not testifying:
For: Israel, Celia (Texas Association of Mexican American Chambers of Commerce), Austin For:

Velasquez, Sally (City of Eagle Pass), Austin

Pinkley, Craig (Texas Department of Economic Development), New Braunfels On:

BILL ANALYSIS

Senate Research Center

H.B. 64
By: Greenberg (Lucio)
Border Affairs - Special
5/6/1999
Committee Report (Amended)

DIGEST

Currently, as an investment to spur economic growth in economically depressed areas, certain corporations and institutions make loans to small minority-owned businesses. Since there is a greater measure of risk involved, it can be difficult to obtain funds for such investment programs. H.B. 64 creates the Texas community investment program to provide matching grants for investment programs that assist businesses in distressed areas of the state, to be administered by the Texas Department of Economic Development.

PURPOSE

As proposed, H.B. 64 creates the Texas community investment program to assist certain businesses in distressed areas of the state.

RULEMAKING AUTHORITY

Rulemaking authority is granted to the governing board of the community investment program in SECTION 1 (Sections 481.223 and 481.232, Government Code) of this bill.

SECTION BY SECTION ANALYSIS

SECTION 1. Amends Chapter 481, Government Code, by adding Subchapter Q, as follows:

SUBCHAPTER Q. TEXAS COMMUNITY INVESTMENT PROGRAM

Sec. 481.221. DEFINITIONS. Defines "community development investor," "multibank community development corporation," and "program."

Sec. 481.222. COMMUNITY INVESTMENT PROGRAM. Requires the Texas Department of Economic Development (department) to establish a community investment program (program) which eventually invests money in businesses in distressed areas of Texas and that cannot qualify for conventional bank loans. Requires the department to determine the eligibility of a community development investor (CDI), and authorizes the department to set a limit on the number of participants. Provides that \$400,000 raised to make loans or investments qualifies a CDI to participate in the program. Requires a participation agreement from a CDI.

Sec. 481.223. RULEMAKING AUTHORITY. Requires the governing board to adopt rules regarding the implementation of the program and to accomplish the purposes of this subchapter.

Sec. 481.224. APPLICATION. Authorizes an eligible CDI to file an application on a department-approved form. Sets forth requirements of the application. Requires the executive director to act on an application within 30 days of its filing.

Sec. 481.225. USE OF MONEY. Requires the CDI to take certain actions with the money it receives from the department within 18 months of its receipt. Requires the CDI to return unused funds after the 10th day after the 18-month period. Sets forth required procedures for a CDI that has losses of over 25 percent on investments made with program money.

Sec. 481.226. ELIGIBLE INVESTMENTS. Requires participating CDIs to create an investment committee to make decisions regarding requests made by businesses. Sets forth investment committee membership requirements. Authorizes a CDI to use program money only

for matters approved by the investment committee. Authorizes a subordinated debt to be made by a CDI. Requires a CDI to use at least 60 percent of program money for loans or investments in businesses that have existed for at least one year before the date the money is used.

Sec. 481.227. COLLABORATIVE EFFORT. Authorizes a CDI to make a loan or investment with financial institutions through partnerships or joint investments.

Sec. 481.228. LIMITATIONS RELATING TO LOANS. Sets forth maximum loan amounts, and provides that the maximum loan term is 15 years.

Sec. 481.229. LIMITATIONS RELATING TO EQUITY INVESTMENTS. Limits the maximum equity investment for a single business to \$50,000, and the maximum term of investment to be seven years. Limits the maximum ownership that a CDI can acquire in a business to be 50 percent of the business's equity.

Sec. 481.230. OWNERSHIP OF INCOME. Provides that all income from a loan or investment made with program money is property of the CDI.

Sec. 481.231. SEMIANNUAL REPORT. Requires the CDI to submit a detailed report to the executive director within a certain deadline. Sets forth report requirements.

Sec. 481.232. ANNUAL AUDIT. Requires the participation agreement to provide for an annual audit of all program money received by the CDI. Requires the governing board to adopt rules regarding the format of the audit, including a limit on the amount spent to finance the audit.

SECTION 2. Specifies that this Act does not make an appropriation. Requires the department to establish the program under Chapter 481Q, Government Code, if money is specifically appropriated to fund that program.

SECTION 3. Provides that this Act takes effect only if a certain appropriation is provided by the 76th Legislature. Provides that this Act has no effect if no specific appropriation is provided.

SECTION 4. Effective date: September 1, 1999.

SECTION 5. Emergency clause.

SUMMARY OF COMMITTEE CHANGES

SECTION 3.

Adds standard language regarding the effectiveness of an Act being dependent on a specific appropriation.

SECTIONS 4 and 5.

Redesignated from SECTIONS 3 and 4.

FISCAL NOTE, 76th Regular Session

May 6, 1999

TO: Honorable Eddie Lucio, Chair, Senate Committee on Border Affairs

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB 64 by Greenberg (relating to a Texas community investment program to assist certain businesses in distressed areas of the state), Committee Report 2nd House, as amended

Estimated Two-year Net Impact to General Revenue Related Funds for HB64, Committee Report 2nd House, as amended: negative impact of \$(5,000,000) through the biennium ending August 31, 2001.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative)
	Impact to General Revenue Related
	Funds
2000	\$(2,500,000)
2001	(2,500,000)
2002	(2,500,000)
2003	(2,500,000)
2004	(2,500,000)

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from
	General Revenue Fund
	0001
2000	\$ (2,500,000)
2001	(2,500,000)
2002	(2,500,000)
2003	(2,500,000)
2004	(2,500,000)

Fiscal Analysis

The bill amends Chapter 481 of the Government Code by adding Subchapter Q which would require the Department of Economic Development to establish a community investment program in which the department makes grants or interest-free loans to or purchases stock of community development investors. These community development investors would make loans to or invest in businesses located in distressed areas of the state that could not otherwise qualify for conventional bank loans. The bill establishes guidelines for the program and rule-making authority for the department. The bill also requires community development investors to submit a report to the director which details the status of each investment or loan made under the program. In addition, the bill provides for an annual audit of all amounts awarded to the community development investors.

The bill would take effect September 1, 1999.

Methodology

This analysis assumes that administrative costs relating to the development, implementation, and monitoring of this program would be absorbed by the department. In order to implement the program on a statewide basis, the department estimates that \$2.5 million per year in general revenue would be required to make loans to and investments in community development investors in distressed areas of the state.

The bill takes effect only if a specific appropriation for the implementation of the bill is provided in House Bill 1 (General Appropriations Act), Acts of the 76th Legislature, Regular Session, 1999. If no specific appropriation is provided in House Bill 1, the General Appropriations Act, the bill has no effect.

Local Government Impact

No significant fiscal implication to units of local government is anticipated. As businesses in distressed areas become established and multiply, local governments may experience increased property and sales tax revenue related to the corresponding growth.

Source Agencies: 480 Department of Economic Development

LBB Staff: JK, DE, TH, RT, MW

FISCAL NOTE, 76th Regular Session

May 4, 1999

TO: Honorable Eddie Lucio, Chair, Senate Committee on Border Affairs

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB 64 by Greenberg (Relating to a Texas community investment program to assist

certain businesses in distressed areas of the state.), As Engrossed

Estimated Two-year Net Impact to General Revenue Related Funds for HB64, As Engrossed: negative impact of \$(5,000,000) through the biennium ending August 31, 2001.

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2000	\$(2,500,000)
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2002	(2,500,000)
2003	(2,500,000)
2004	(2,500,000)

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Fiscal Year	Probable Savings/(Cost) from
	General Revenue Fund
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2000	\$ (2,500,000)
2001	(2,500,000)
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2004	(2,500,000)

Fiscal Analysis

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The bill would take effect September 1, 1999.

Methodology

This analysis assumes that administrative costs relating to the development, implementation, and monitoring of this program would be absorbed by the department. In order to implement the program on a statewide basis, the department estimates that \$2.5 million per year in general revenue would be required to make loans to and investments in community development investors in distressed areas of the state.

Local Government Impact

No significant fiscal implication to units of local government is anticipated. As businesses in distressed areas become established and multiply, local governments may experience increased property and sales tax revenue related to the corresponding growth.

Source Agencies: 480 Department of Economic Development

LBB Staff: JK, DE, TH, RT, MW

FISCAL NOTE, 76th Regular Session

March 23, 1999

TO: Honorable Jim Solis, Chair, House Committee on Economic Development

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB64 by Greenberg (relating to a Texas community investment program to assist certain businesses in distressed areas of the state), Committee Report 1st House, Substituted

Estimated Two-year Net Impact to General Revenue Related Funds for HB64, Committee Report 1st House, Substituted: negative impact of \$(5,000,000) through the biennium ending August 31, 2001.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from
	General Revenue Fund
	0001
2000	\$ (2,500,000)
2001	(2,500,000)
2002	(2,500,000)
2003	(2,500,000)
2004	(2,500,000)

Fiscal Analysis

The bill amends Chapter 481 of the Government Code by adding Subchapter Q which would require the Department of Economic Development to establish a community investment program in which the department makes grants or interest-free loans to or purchases stock of community development investors. These community development investors would make loans to or invest in businesses located in distressed areas of the state that could not otherwise qualify for conventional bank loans. The bill establishes guidelines for the program and rule-making authority for the department. The bill also requires community development investors to submit a report to the director which details the status of each investment or loan made under the program. In addition, the bill provides for an annual audit of all amounts awarded to the community development investors.

The bill would take effect September 1, 1999.

Methodology

This analysis assumes that administrative costs relating to the development, implementation, and monitoring of this program would be absorbed by the department. In order to implement the program on a statewide basis, the department estimates that \$2.5 million per year in general revenue would be required to make loans to and investments in community development investors in distressed areas of the state.

Local Government Impact

No significant fiscal implication to units of local government is anticipated. As businesses in distressed areas become established and multiply, local governments may experience increased property and sales tax revenue related to the corresponding growth.

Source Agencies: 480 Department of Economic Development

LBB Staff: JK, TH, RT, MW

FISCAL NOTE, 76th Regular Session

March 1, 1999

TO: Honorable Jim Solis, Chair, House Committee on Economic Development

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB64 by Greenberg (Relating to a Texas community investment program to assist

certain businesses in distressed areas of the state), As Introduced

Estimated Two-year Net Impact to General Revenue Related Funds for HB64, As Introduced: negative impact of \$(5,000,000) through the biennium ending August 31, 2001.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative)
	Impact to General Revenue Related
	Funds
2000	\$(2,500,000)
2001	(2,500,000)
2002	(2,500,000)
2003	(2,500,000)
2004	(2,500,000)

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from
	General Revenue Fund
	0001
2000	\$ (2,500,000)
2001	(2,500,000)
2002	(2,500,000)
2003	(2,500,000)
2004	(2,500,000)

Fiscal Analysis

The bill amends Chapter 2306 of the Government Code by adding Subchapter EE which would require the Department of Housing and Community Affairs to establish a community investment program in which the department makes grants or interest-free loans to or purchases stock of community development investors. These community development investors would make loans to or invest in businesses located in distressed areas of the state that could not otherwise qualify for conventional bank loans. The bill establishes guidelines for the program and rule-making authority for the department. The bill also requires community development investors to submit a report to the director which details the status of each investment or loan made under the program. In addition, the bill provides for an annual audit of all amounts awarded to the community development investors.

The bill would take effect September 1, 1999.

Methodology

This analysis assumes that administrative costs relating to the development, implementation, and monitoring of this program would be absorbed by the department. In order to implement the program on a statewide basis, the department estimates that \$2.5 million per year in general revenue would be required to make loans to and investments in community development investors in distressed areas of the state.

Local Government Impact

No significant fiscal implication to units of local government is anticipated. As businesses in distressed areas become established and multiply, local governments may experience increased property and sales tax revenue related to the corresponding growth.

Source Agencies: 480 Department of Economic Development, 332 Department of Housing

and Community Affairs

LBB Staff: JK, TH, RT, MW

Committee AMENDMENT NO.

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adding an appropriately numbered SECTION to read as follows:

"SECTION __. This Act takes effect only if a specific appropriation for the implementation of this Act is provided in H.B. No. 1 (General Appropriations Act), Acts of the Legislature, Regular Session, 1999. If no specific appropriation is provided in H.B. No. 1, the General Appropriations Act, this Act has no effect."

SENATE AMENDMENTS PROPERTY AND A SERVICE AMENDMENTS

SE PALPAL D

2nd Printing

By Greenberg

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H.B. No. 64

A BILL TO BE ENTITLED

AN ACT

relating to a Texas community investment program to assist certain

3	businesses in distressed areas of the state.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Chapter 481, Government Code, is amended by
6	adding Subchapter Q to read as follows:
7	SUBCHAPTER Q. TEXAS COMMUNITY INVESTMENT PROGRAM
8	Sec. 481.221. DEFINITIONS. In this subchapter:
9	(1) "Community development investor" means a federally
10	certified community development financial institution or multibank
11	community development corporation.
12	(2) "Multibank community development corporation"
13	means a corporation organized to provide community development
14	funds to businesses that employ low and moderate income persons by
15	investing in and making loans to disadvantaged businesses located
16	in distressed areas of the state.
17	(3) "Program" means the community investment program
18	established under this subchapter.
19	Sec. 481.222. COMMUNITY INVESTMENT PROGRAM. (a)
20	Notwithstanding any other law, the department shall establish a
21	community investment program in which the department makes grants
22	or interest-free loans to or purchases stock of community
23	development investors that use the money to make loans to or invest
24	in businesses that are located in distressed areas of the state and

that cannot qualify for conventional bank loans.

- (b) The department shall determine the eligibility of a community development investor to participate in the program and may set a limit on the number of eligible community development investors that may participate in the program.
- (c) A community development investor is eligible to participate in the program if the community development investor has raised at least \$400,000 in private investments to make loans or investments described by Subsection (a).
- (d) To participate in the program, an eligible community development investor must enter into a participation agreement with the department that sets out the terms and conditions under which the department will make a grant or loan to or purchase stock of the community development investor.
- Sec. 481.223. RULEMAKING AUTHORITY. The governing board shall adopt rules relating to the implementation of the program and any other rules necessary to accomplish the purposes of this subchapter.
- Sec. 481.224. APPLICATION. (a) An eligible community development investor may file a grant or loan application with the department in a form approved by the department. The application must include a plan of investment that includes the type and number of businesses to which the community development investor plans to make a loan or in which the community development investor plans to invest using money from the program.
- (b) The executive director shall act on a completed application not later than the 30th day after the date on which the

application is filed with the department.

Sec. 481.225. USE OF MONEY. (a) Not later than the last day of the 18th month after the month in which a community development investor receives a grant or loan from the department, the community development investor shall use the money, or commit the money to be used, to make loans to or equity investments in businesses that are located in distressed areas of the state and that cannot qualify for conventional loans. Not later than the 10th day after the expiration of this 18-month period, the community development investor shall return to the department any amount of the grant or loan from the department not used as required by this subsection.

- (b) A community development investor that has losses of more than 25 percent on loans or investments made with money received under the program shall:
- (1) return all unencumbered money received under the program to the department; and
- (2) deliver to the executive director all of the documentation and related instruments concerning loans and investments made with money received under the program.
- Sec. 481.226. ELIGIBLE INVESTMENTS. (a) Each community development investor participating in the program shall establish an investment committee to approve loan or investment requests made by businesses. Each investment committee must have at least five members, at least 30 percent of whom must be bankers and at least 30 percent of whom must be representatives of the community.
 - (b) A community development investor may use money received

•	under the program to make a roan or investment only if the roan or
2	investment is approved by the investment committee.
3	(c) A loan made by a community development investor may be a
4	subordinated debt.
5	(d) A community development investor shall use at least 60
6	percent of the amounts received under the program for loans to or
7	investments in businesses that have existed for at least one year
8	before the date on which the loan or investment is made.
9	Sec. 481.227. COLLABORATIVE EFFORT. A community development
10	investor may make a loan or investment under the program with one
11	or more financial institutions through partnerships or joint
12	investments.
13	Sec. 481.228. LIMITATIONS RELATING TO LOANS. (a) The
14	maximum amount that a community development investor may loan to a
15	single business under the program is:
16	(1) \$200,000 if all of the loan to the business is
17	direct; or
18	(2) \$100,000 if any of the business's debt to the
19	community development investor is subordinated to a bank or other
20	entity.
21	(b) The maximum term of the loan is 15 years.
22	Sec. 481.229. LIMITATIONS RELATING TO EQUITY INVESTMENTS.
23	(a) The maximum equity investment that a community development
24	investor may make in a single business under the program is
25	\$50,000.
26	(b) The maximum term of the investment is seven years.

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(c) The maximum amount of ownership that a community

development investor may acquire in a business is 50 percent of the business's equity.

Sec. 481.230. OWNERSHIP OF INCOME. All income received on a loan or investment made with money received under the program is the property of the community development investor that makes the loan or investment.

Sec. 481.231. SEMIANNUAL REPORT. (a) Not later than the 30th day after the expiration of each six-month period for which there is a participation agreement in effect between the department and a community development investor, the community development investor shall submit a report to the executive director that states in detail the status of each investment or loan made under the program.

(b) The report must be in a form prescribed by the department and must contain all information required by the department as part of the community development investor's participation agreement.

Sec. 481.232. ANNUAL AUDIT. The participation agreement entered into between the community development investor and the department must provide for an annual audit of all money received by the community development investor under the program. The governing board shall adopt rules relating to the format of the audit, including rules allowing not more than \$5,000 of the amount received by the community development investor under the program to be used to finance the audit.

SECTION 2. This Act does not make an appropriation. The Texas Department of Economic Development must establish the

H.B. No. 64

community investment program under Subchapter Q, Chapter 481, Government Code, if money is specifically appropriated to fund that program.

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SECTION 3. This Act takes effect September 1, 1999.

SECTION 4. The importance of this legislation and the crowded condition of the calendars in both houses create emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

ADOPTED

MAY 1 2 1999

Secretary of the Senate

Committee
AMENDMENT NO. _

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3Y: (

Amend .B. No. 64, adding an appropriately numbered SECTION to read as follows:

"SECTION ___. This Act takes effect only if a specific appropriation for the implementation of this Act is provided in H.B. No. 1 (General Appropriations Act), Acts of the 76th Legislature, Regular Session, 1999. If no specific appropriation is provided in H.B. No. 1, the General Appropriations Act, this Act has no effect."

FISCAL NOTE, 76th Regular Session

May 6, 1999

TO: Honorable Eddie Lucio, Chair, Senate Committee on Border Affairs

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB 64 by Greenberg (relating to a Texas community investment program to assist certain businesses in distressed areas of the state), Committee Report 2nd House, as

amended

Estimated Two-year Net Impact to General Revenue Related Funds for HB64, Committee Report 2nd House, as amended: negative impact of \$(5,000,000) through the biennium ending August 31, 2001.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative)
	Impact to General Revenue Related
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2000	\$(2,500,000)
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2003	(2,500,000)
2004	(2,500,000)

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from
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2000	\$ (2,500,000)
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Fiscal Analysis

The bill amends Chapter 481 of the Government Code by adding Subchapter Q which would require the Department of Economic Development to establish a community investment program in which the department makes grants or interest-free loans to or purchases stock of community development investors. These community development investors would make loans to or invest in businesses located in distressed areas of the state that could not otherwise qualify for conventional bank loans. The bill establishes guidelines for the program and rule-making authority for the department. The bill also requires community development investors to submit a report to the director which details the status of each investment or loan made under the program. In addition, the bill provides for an annual audit of all amounts awarded to the community development investors.

The bill would take effect September 1, 1999.

Methodology

This analysis assumes that administrative costs relating to the development, implementation, and monitoring of this program would be absorbed by the department. In order to implement the program on a statewide basis, the department estimates that \$2.5 million per year in general revenue would be required to make loans to and investments in community development investors in distressed areas of the state.

The bill takes effect only if a specific appropriation for the implementation of the bill is provided in House Bill 1 (General Appropriations Act), Acts of the 76th Legislature, Regular Session, 1999. If no specific appropriation is provided in House Bill 1, the General Appropriations Act, the bill has no effect.

Local Government Impact

No significant fiscal implication to units of local government is anticipated. As businesses in distressed areas become established and multiply, local governments may experience increased property and sales tax revenue related to the corresponding growth.

Source Agencies: 480 Department of Economic Development

LBB Staff: JK, DE, TH, RT, MW

FISCAL NOTE, 76th Regular Session

May 4, 1999

TO: Honorable Eddie Lucio, Chair, Senate Committee on Border Affairs

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB 64 by Greenberg (Relating to a Texas community investment program to assist

certain businesses in distressed areas of the state.), As Engrossed

Estimated Two-year Net Impact to General Revenue Related Funds for HB64, As Engrossed: negative impact of \$(5,000,000) through the biennium ending August 31, 2001.

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Source Agencies: 480 Department of Economic Development

LBB Staff: JK, DE, TH, RT, MW

FISCAL NOTE, 76th Regular Session

March 23, 1999

TO: Honorable Jim Solis, Chair, House Committee on Economic Development

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB64 by Greenberg (relating to a Texas community investment program to assist certain businesses in distressed areas of the state), Committee Report 1st House, Substituted

Estimated Two-year Net Impact to General Revenue Related Funds for HB64, Committee Report 1st House, Substituted: negative impact of \$(5,000,000) through the biennium ending

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from
	General Revenue Fund
	0001
2000	\$ (2,500,000) (2,500,000)
2001	(2,500,000)
2002	(2,500,000)
2003	(2,500,000)
2004	(2,500,000)

Fiscal Analysis

August 31, 2001.

The bill amends Chapter 481 of the Government Code by adding Subchapter Q which would require the Department of Economic Development to establish a community investment program in which the department makes grants or interest-free loans to or purchases stock of community development investors. These community development investors would make loans to or invest in businesses located in distressed areas of the state that could not otherwise qualify for conventional bank loans. The bill establishes guidelines for the program and rule-making authority for the department. The bill also requires community development investors to submit a report to the director which details the status of each investment or loan made under the program. In addition, the bill provides for an annual audit of all amounts awarded to the community development investors.

The bill would take effect September 1, 1999.

Methodology

This analysis assumes that administrative costs relating to the development, implementation, and monitoring of this program would be absorbed by the department. In order to implement the program on a statewide basis, the department estimates that \$2.5 million per year in general revenue would be required to make loans to and investments in community development investors in distressed areas of the state.

Local Government Impact

No significant fiscal implication to units of local government is anticipated. As businesses in distressed areas become established and multiply, local governments may experience increased property and sales tax revenue related to the corresponding growth.

Source Agencies: 480 Department of Economic Development

LBB Staff: JK, TH, RT, MW

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 76th Regular Session

March 1, 1999

TO: Honorable Jim Solis, Chair, House Committee on Economic Development

FROM: John Keel, Director, Legislative Budget Board

IN RE: HB64 by Greenberg (Relating to a Texas community investment program to assist

certain businesses in distressed areas of the state), As Introduced

Estimated Two-year Net Impact to General Revenue Related Funds for HB64, As Introduced: negative impact of \$(5,000,000) through the biennium ending August 31, 2001.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

	Fiscal Year	Probable Net Positive/(Negative)	
		Impact to General Revenue Related	
ł		Funds	
	2000	\$(2,500,000)	
1	2001	(2,500,000)	
	2002	(2,500,000)	
	2003	(2,500,000)	
	2004	(2,500,000)	

All Funds, Five-Year Impact:

Fiscal Year	Probable Savings/(Cost) from	
	General Revenue Fund	
	0001	
2000	\$ (2,500,000)	
2001	(2,500,000)	
2002	(2,500,000)	
2003	(2,500,000)	
2004	(2,500,000)	

Fiscal Analysis

The bill amends Chapter 2306 of the Government Code by adding Subchapter EE which would require the Department of Housing and Community Affairs to establish a community investment program in which the department makes grants or interest-free loans to or purchases stock of community development investors. These community development investors would make loans to or invest in businesses located in distressed areas of the state that could not otherwise qualify for conventional bank loans. The bill establishes guidelines for the program and rule-making authority for the department. The bill also requires community development investors to submit a report to the director which details the status of each investment or loan made under the program. In addition, the bill provides for an annual audit of all amounts awarded to the community development investors.

The bill would take effect September 1, 1999.

Methodology

This analysis assumes that administrative costs relating to the development, implementation, and monitoring of this program would be absorbed by the department. In order to implement the program on a statewide basis, the department estimates that \$2.5 million per year in general revenue would be required to make loans to and investments in community development investors in distressed areas of the state.

Local Government Impact

No significant fiscal implication to units of local government is anticipated. As businesses in distressed areas become established and multiply, local governments may experience increased property and sales tax revenue related to the corresponding growth.

Source Agencies: 480 Department of Economic Development, 332 Department of Housing

and Community Affairs

LBB Staff: JK, TH, RT, MW



ENROLLED

H.B. No. 64

2	relating to a Texas community investment program to assist certain
3	businesses in distressed areas of the state.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Chapter 481, Government Code, is amended by
6	adding Subchapter Q to read as follows:
7	SUBCHAPTER Q. TEXAS COMMUNITY INVESTMENT PROGRAM
8	Sec. 481.221. DEFINITIONS. In this subchapter:
9	(1) "Community development investor" means a federally
10	certified community development financial institution or multibank
11	community development corporation.
12	(2) "Multibank community development corporation"
13	means a corporation organized to provide community development
14	funds to businesses that employ low and moderate income persons by
15	investing in and making loans to disadvantaged businesses located
16	in distressed areas of the state.
17	(3) "Program" means the community investment program
18	established under this subchapter.
19	Sec. 481.222. COMMUNITY INVESTMENT PROGRAM. (a)
20	Notwithstanding any other law, the department shall establish a
21	community investment program in which the department makes grants
22	or interest-free loans to or purchases stock of community
23	development investors that use the money to make loans to or invest
24	in businesses that are located in distressed areas of the state and

AN ACT

1

that cannot qualify for conventional bank loans.

- (b) The department shall determine the eligibility of a community development investor to participate in the program and may set a limit on the number of eligible community development investors that may participate in the program.
- (c) A community development investor is eligible to participate in the program if the community development investor has raised at least \$400,000 in private investments to make loans or investments described by Subsection (a).
- (d) To participate in the program, an eligible community development investor must enter into a participation agreement with the department that sets out the terms and conditions under which the department will make a grant or loan to or purchase stock of the community development investor.
- Sec. 481.223. RULEMAKING AUTHORITY. The governing board shall adopt rules relating to the implementation of the program and any other rules necessary to accomplish the purposes of this subchapter.
- Sec. 481.224. APPLICATION. (a) An eligible community development investor may file a grant or loan application with the department in a form approved by the department. The application must include a plan of investment that includes the type and number of businesses to which the community development investor plans to make a loan or in which the community development investor plans to invest using money from the program.
- (b) The executive director shall act on a completed application not later than the 30th day after the date on which the

application is filed with the department.

Q

Sec. 481.225. USE OF MONEY. (a) Not later than the last day of the 18th month after the month in which a community development investor receives a grant or loan from the department, the community development investor shall use the money, or commit the money to be used, to make loans to or equity investments in businesses that are located in distressed areas of the state and that cannot qualify for conventional loans. Not later than the 10th day after the expiration of this 18-month period, the community development investor shall return to the department any amount of the grant or loan from the department not used as required by this subsection.

- (b) A community development investor that has losses of more than 25 percent on loans or investments made with money received under the program shall:
- (1) return all unencumbered money received under the program to the department; and
- (2) deliver to the executive director all of the documentation and related instruments concerning loans and investments made with money received under the program.
- Sec. 481.226. ELIGIBLE INVESTMENTS. (a) Each community development investor participating in the program shall establish an investment committee to approve loan or investment requests made by businesses. Each investment committee must have at least five members, at least 30 percent of whom must be bankers and at least 30 percent of whom must be representatives of the community.
 - (b) A community development investor may use money received

1	under the program to make a loan or investment only if the loan or
2	investment is approved by the investment committee.
3	(c) A loan made by a community development investor may be a
4	subordinated debt.
5	(d) A community development investor shall use at least 60
6	percent of the amounts received under the program for loans to or
7	investments in businesses that have existed for at least one year
8	before the date on which the loan or investment is made.
9	Sec. 481.227. COLLABORATIVE EFFORT. A community development
10	investor may make a loan or investment under the program with one
11	or more financial institutions through partnerships or joint
12	investments.
13	Sec. 481.228. LIMITATIONS RELATING TO LOANS. (a) The
14	maximum amount that a community development investor may loan to a
15	single business under the program is:
16	(1) \$200,000 if all of the loan to the business is
17	direct; or
18	(2) \$100,000 if any of the business's debt to the
19	community development investor is subordinated to a bank or other
20	entity.
21	(b) The maximum term of the loan is 15 years.
22	Sec. 481.229. LIMITATIONS RELATING TO EQUITY INVESTMENTS.
23	(a) The maximum equity investment that a community development
24	investor may make in a single business under the program is
25	\$50,000.
26	(b) The maximum term of the investment is seven years.
27	(c) The maximum amount of ownership that a community

<u>development investor may acquire in a business is 50 percent of the business's equity.</u>

Sec. 481.230. OWNERSHIP OF INCOME. All income received on a loan or investment made with money received under the program is the property of the community development investor that makes the loan or investment.

Sec. 481.231. SEMIANNUAL REPORT. (a) Not later than the 30th day after the expiration of each six-month period for which there is a participation agreement in effect between the department and a community development investor, the community development investor shall submit a report to the executive director that states in detail the status of each investment or loan made under the program.

(b) The report must be in a form prescribed by the department and must contain all information required by the department as part of the community development investor's participation agreement.

Sec. 481.232. ANNUAL AUDIT. The participation agreement entered into between the community development investor and the department must provide for an annual audit of all money received by the community development investor under the program. The governing board shall adopt rules relating to the format of the audit, including rules allowing not more than \$5,000 of the amount received by the community development investor under the program to be used to finance the audit.

SECTION 2. This Act does not make an appropriation. The Texas Department of Economic Development must establish the

H.B. No. 64

community investment program under Subchapter Q, Chapter 481, Government Code, if money is specifically appropriated to fund that program.

SECTION 3. This Act takes effect only if a specific appropriation for the implementation of this Act is provided in H.B. No. 1 (General Appropriations Act), Acts of the 76th Legislature, Regular Session, 1999. If no specific appropriation is provided in H.B. No. 1, the General Appropriations Act, this Act has no effect.

SECTION 4. This Act takes effect September 1, 1999.

SECTION 5. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended.

H.B. No. 64

President of the Senate	Speaker of the House
	64 was passed by the House on April
22, 1999, by a non-record	d vote; and that the House concurred in
Senate amendments to H.B. No.	. 64 on May 17, 1999, by a non-record
vote.	
	Chief Clerk of the House
I certify that W.B.	No. 64 mag magned by the Garatte City
	No. 64 was passed by the Senate, with
amendments, on May 12, 1999,	by a viva-voce vote.
	Secretary of the Senate
APPROVED:	<u></u>
Date	
Governor	

President of the Senate	Speaker of the House
I certify that H.B. No. $\frac{60}{(1)}$	/ was passed by the House on
April 22 (2)	1999, by a non-record vote;
and that the House concurred in So	enate amendments to H.B. No. 69
on <u>May 17</u> (3)	, 1999, by a non-record vote.
	Chief Clerk of the House
**** Preparation: CT47;	
\-	was passed by the Senate, with
amendments, on $\frac{may 2}{(2)}$, 1999, by a
viva-voce vote.	
	Secretary of the Senate
APPROVED:	
Date	
Governor	

**** Preparation: CT33;

76TH LEGISLATURE

COAUTHOR AUTHORIZATION

(please request your coauthors to sign this form in lieu of the front or the back of the original bill)

For chief clerk use only

Bill or Resolution Number:

A3180 Heflin

Date

Date

in lieu of the front or the back of the original bill) signature of primary author printed name of primary author HAS BEEN GIVEN TO (check only one of the following): PERMISSION TO SIGN (bill or resolution #) ALL REPRESENTATIVES THE FOLLOWING REPRESENTATIVE(S): I authorize the Chief Clerk to include my name as a coauthor of the legislation indicated above: Date A2795 Farabee Date Date A2600 Counts A2120 Alexander A2810 Farrar Date A2605 Crabb Date A2115 Allen Date A2840 Flores Date A2610 Craddick Date A2105 Alvarado Date A2615 Crownover Date A2920 Gallego Date Date A2135 Averitt A2930 Garcia Date A2160 Bailey Date A2645 Cuellar Date A2940 George Date A2635 Culberson Date A2205 Berman Date A2935 Giddings Date A2670 Danburg Date A2250 Bonnen Date Date Date A2880 Glaze A2620 Davis, John A2275 Bosse Date A2260 Brimer Date A2625 Davis, Yvonne Date A2985 Goodman Date A2990 Goolsby Date Date A2680 Delisi A2265 Brown, Betty Date A3385 Denny Date A3005 Gray Date A2270 Brown Fred Date Ø, A3000 Green Date A2690 Deshotel Date A2255 Burnam A3010 Greenberg Date A2300 Capelo Date A2705 Driver Date A2665 Dukes Date A3020 Grusendorf Date A2400 Carter Date Date Date A3030 Gutierrez A2585 Chavez Date A2660 Dunnam A2650 Dutton Date A3035 Haggerty Date A2480 Chisum Date Date A2770 Edwards A2695 Hamric A2525 Christian Date Date A2520 Clark A2760 Ehrhardt A3160 Hardcastle Date Date Date Date A3170 Hartnett A2435 Coleman Date A2775 Eiland Date A2565 Cook Date A2785 Elkins Date A3345 Hawley Date

A2790 Ellis, Dan

Date

A2595 Corte

For chief clerk use only
Bill or Resolution Number:

A3310 Hilbert	Date	A3715 Madden	Date	A4435 Shields	Date
A3250 Hilderbran	Date	A3750 Marchant	Date	A4445 Siebert	Date
A3275 Hill	Date	A2700 Maxey	Date	A4525 Smith	Date
A3270 Hinojosa	Date	A3665 McCall	Date	A4530 Smithee	Date
A3305 Hochberg	Date	A3650 McClendon	Date	A4550 Solis, Jim	Date
A3290 Hodge	Date	A3845 McReynolds	Date	A4560 Solis, Juan	Date
A3325 Homer	Date	A3840 Merritt	Date	A4505 Solomons	Date
A3320 Hope	Date	A3855 Moreno, Joe	Date	A4515 Staples	Date
A3315 Howard	Date	A3860 Moreno, Paul	Date	A4570 Swinford	Date
A3355 Hunter	Date	A3870 Morrison	Date	A4585 Talton	Date
A3360 Hupp	Date	A3865 Mowery	Date	A4605 Telford	Date
A3375 Isett	Date	A3885 Naishtat	Date	A4630 Thompson	Date
A3415 Janek	Date	A3890 Najera	Date	A4635 Tillery	Date
A3410 Jones, Charles	Date	A3895 Nixon, Joe	Date	A4650 Truitt	Date
A3405 Jones, Delwin	Date	A3900 Noriega	Date	A2730 Turner, Bob	Date
A3400 Jones, Jesse	Date	A3880 Oliveira	Date	A4685 Turner, Sylvester	Date
A3440 Junell	Date	A3886 Olivo	Date	A4690 Uher	Date
A3475 Keel	Date	A4010 Palmer	Date	A4695 Uresti	Date
A3480 Keffer	Date	A4180 Pickett	53/CG	A4720 Van de Putte	Date
12470 (6)					
A3470 King, Phil	Date	A4185 Pitts	Date	A4990 Walker	Date
A3465 King, Tracy	Date	A4200 Puente	Date	A4995 West, George "Buddy"	Date
A3485 Krusee	Date	A4210 Ramsay	Date	A5035 Williams	Date
A3450 Kuempel	Date	A4240 Rangel	Date	A5000 Wilson	Date
A3510 Laney	Date	A4245 Reyna, Arthur	Date	A5020 Wise	Date
A3520 Lengefeld	Date	A4236 Reyna, Elvira	Date	A5015 Wohlgemuth	Date
A3605 Lewis, Glenn	Date	A4250 Ritter	Date	A4980 Wolens	Date
A3600 Lewis, Ron	Date	A4370 Sadler	Date	A5005 Woolley	Date
A3615 Longoria	Date	A4380 Salinas	Date	A5025 Yarbrough	Date
A3620 Luna,Vilma	Date	A4420 Seaman	Date	A5040 Zbranek	Date

Bill or Resolution Number: HB (04

JOINT AUTHOR AUTHORIZATION

As primary author of HB 64 (bill or resolution #) I hereby authorize the following joint author(s): GARNET F. COLEMAN printed name of joint author #1 signature of joint author #1 11/17/98 HELEN GIDDINGS printed name of joint author #2 BILL SIEBERT printed name of joint author #3 · Jim Solis printed name of joint author #4 MAR 09 1999

 $\frac{2-8-99}{\text{date}}$



Pursuant to Article IV, Section 14, of the Texas Constitution, I, George W. Bush, Governor of Texas, do hereby disapprove and veto House Bill No. 64 because of the following objection:

House Bill No. 64 is similar to a bill vetoed last session. The bill proposes using taxpayer dollars to fund private community investment programs that make loans to businesses that cannot qualify for conventional bank loans. This program was not funded by the Legislature.

IN TESTIMONY WHEREOF, I have hereunto signed my name officially and caused the Seal of the State to be affixed hereto at Austin, this 31st day of May, 1999.

HE SAW

George W. Bush Governor of Texas

FILED IN THE OFFICE OF THE SECRETARY OF STATE

O'CLOCK

Secretary of State

H.B. No. #

A BILL TO BE ENTITLED

By Greenberg

Relating to a Texas community investment program to assist certain businesses in distressed areas of the state.

NUV 9 1998	Filed with the Chief Clerk
FEB 0 L 1999	Read first time and referred to Committee on <u>ECONOMIC LOVELDMENT</u>
MAR 1 5 1999	Reportedfavorably (ac_amended)
MAR 2 5 1999	(as substituted) Sent to Committee on (Calendars) (Leenl & Consent Calendars)
APR 2 1 1999	Read second time (comm. subst.) (amended); passed to third reading (failed) by a (non-record vote)
	Constitutional rule requiring bills to be read on three several days suspended (failed to suspend) by a vote of
APR 2 2 1999	Read third time (and b); finally passed (failed to pure) by a (non-record vote)
APR 23 1999	_ Engrossed Sharon Chrlon
APR 2 3 1999 OTHER HOUSE ACTIO	_ Sent to Senate CHIEF CLERK OF THE HOUSE
APR 2.3.19 00	Received from the House
APR 26 1999	Read and referred to Committee on BORDER AFFAIRS
MAY 07 1999	Reported favorably <u>as amended</u>
	Reported adversely, with favorable Committee Substitute; Committee Substitute read first time
	_ Ordered not printed
MAY 1 2 1999	Laid before the Senate
- 12 1333	Senate and Constitutional Rules to permit consideration suspended by unanimous consent
MAY 1 2 1999	Read second time, arranded, and passed to third reading by (unanimous consent) (a viva voce vote) — yeas, — nays)
MAY 1 2 1999	Senate and Constitutional 3 Day Rules suspended by a vote of 29 yeas, 1 nays
MAY 1 2 1999	Read third time,, and passed by (a viva voce vote)
May 12, 199	Returned to the House SECRETARY OF THE SENATE
OTHER SENATE ACT	

MAY 1 2 1999	Returned from the Senate (eq. substituted)	
	(with amendments)	
MAY 1 7 1999	House concurred in Senate amendments by a (non-record vote)	
	House refused to concur in Senate amendments and requested the appointment of a conference comby a (non-record vote) (record vote of	
	House conferees appointed:, Chair;	,
	Senate granted House request. Senate conferees appointed:	
	Conference committee report adopted (rejected) by the House by a (non-record vote) (record vote of yeas, present, not voting)	
	Conference committee report adopted (rejected) by the Senate by a (viva voce vote) (record vote of yeas, nays)	

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0.00 Call 1981 C